

Chapter 5

PARTICIPATION IN DECISION MAKING



Coverage

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Participation in Decision Making

Self confidence and participation in decision-making are the real tools of empowerment of women. "If women are self dependent only then is upliftment of the society possible," said Caroline, a student of Energy and Poverty Solution at Masdar Institute of Science and Technology, UAE while discussing her views at a workshop on the 'Role of Educational Institutions in Women Empowerment', organised by the Human Welfare Association (HWA) in Sarnath on Wednesday. This chapter focusses on following parameters:

- 5.1 : Representation of Women in the Central Council of Ministers
- 5.2 : Number of Electors and Percentage Voting in Various General Elections
- 5.3 : Number of Persons Contesting and Elected in Various Lok Sabha Elections
- 5.4 : State-wise Turnout of Women Voters for General Election - 2014
- 5.5 : State-wise Women participation in 16th Lok Sabha
- 5.6 : Different Age Groups of Members of Parliament
- 5.7 : Occupational & Educational Background of Member of 16th Parliament
- 5.8 : Participation of women in State Assemblies
- 5.9 : State-wise Elected SC, ST and Women Representatives in Panchayats
- 5.10 : Women Judges in Supreme Court/High Courts
- 5.11 : Women in All India and Central Group A Services

Women in Central Council of Ministers

In 2014, women occupied only 7 out of 45 Ministerial positions in the Central Council of Ministers, which is a little more than 15% against around 10% women participation in 2004. 62 females have been elected in 2014 Elections constituting more than 11% share in the Lower House (details in Table 5.1).

General Election 2014

Female participation in elections has gone up from 56% in fifteenth General Elections to 66% in the latest one (sixteenth) in 2014. The male participation has also improved from 60% to 67% during the same period.

In the Sixteenth General Elections, women turn out is maximum in Lakshadweep and Nagaland; whereas lowest in Jammu & Kashmir (48%) against total turn-out of 50%.

40 of the 62 Women MPs have been elected for the first time whereas total 315 members have been elected for the first time in the sixteenth Lok Sabha.

Out of 62 women MPs, 20 are in the age group 41-50 and 34% of the women MPs are social & political workers and 44% are Post Graduate. Among male members, maximum (31%) are from agriculture background and maximum (42%) are graduates & only 29% are postgraduates (details may be seen in Tables 5.2, 5.3, 5.4, 5.6 and 5.7).

Women in State Assemblies and Councils

In the states, women share is only 8% in assemblies and only 4% in State Councils (details may be seen in Table 5.8).

Women in Panchayats

In the Panchayat setup, overall 46.7% women are present; with maximum 58.6% in Jharkhand and minimum 32.3% in Goa (details be seen in Table 5.9).

Women Judges in Supreme Court and different High Courts

There were 2 women judges out of 30 judges in the Supreme Court and there were only 58 women judges out of 609 judges in different High Courts with maximum 25% in Delhi High Court and no women judge in 6 High Courts (details may be seen in Table 5.10).

Women in all India Central Services

Among the All-India and Central Group A Services, 30% females are in Indian Economic Service and only 12% in Indian Trade Service (details in Table 5.11).

5.1 : Representation of Women in the Central Council of Ministers

Year	Number of Ministers			Number of Women Ministers		
	Cabinet Minister	MOS*	Deputy Minister	Cabinet Minister	MOS*	Deputy Minister
1985	15	25	0	1	3	0
1990	17	17	5	0	1	1
1995	12	37	3	1	4	1
1996	18	21	0	0	1	0
1997	20	24	0	0	5	0
1998	21	21	0	1	3	0
2002	32	41	0	2	6	0
2004	29	39	0	1	6	0
2003	30	48	0	1	5	0
2009	40	38	0	3	4	0
2011	32	44	0	2	6	0
2012	31	43	0	2	6	0
2013	31	47	0	3	9	0
2014	23	22	0	6	1	

Source: Lok Sabha Secretariat, New Delhi. MOS: Minister of State.

*Including Ministers of State with independent charge

5.2 : Number of Electors and Percentage Voting in Various General Elections

General Election	Year	Total number of electors			Percentage of electors participating in the election		
		(Figures in Millions)			Female	Male	Total
		Female	Male	Total			
First	1952	NA	NA	173.2	NA	NA	61.2 ^a
Second	1957	NA	NA	193.7	NA	NA	62.2 ^a
Third	1962	102.4	113.9	216.4	46.6	62.0	55.0
Fourth	1967	119.4	129.6	249	55.5	66.7	61.3
Fifth	1971	NA	NA	274.1	NA	NA	55.3
Sixth	1977	154.2	167.0	321.2	54.9	65.6	60.5
Seventh	1980	170.3	185.2	355.6	51.2	62.2	56.9
Eighth	1984	192.3	208.0	400.3	59.2	68.4	64.0
Ninth	1989	236.9	262.0	498.9	57.3		61.9
Tenth	1991	234.5	261.8	498.4	51.4	61.6	56.7
Eleventh	1996	282.8	309.8	592.6	53.4	62.1	57.9
Twelfth	1998	289.2	316.7	605.9	57.9	65.7	61.9
Thirteenth	1999	295.7	323.8	619.5	55.6	63.9	59.9
Fourteenth	2004	322.0	349.5	671.5	53.6	62.2	58.1
Fifteenth	2009	342.2	374.7	716.9	55.8	60.3	58.1
Sixteenth	2014	397.0	437.0	834.1	65.6	67.1	66.4

Source: Election Commission of India, New Delhi.

Notes: 1. Sex-wise break up of electors is not available for the first, second and fifth General Elections.

a: Calculated on the basis of valid votes polled.

NA: Not Available.

5.3 : Number of Persons Contesting and Elected in Various Lok Sabha Elections

Lok Sabha Election	Year	Tenure	Number of seats available for election	Total number contesting	Average number of contestants per seat	Female			Male		
						Total number contesting	Elected	Percentage winning	Total number contesting	Elected	Percentage winning
First	1952	April 1952-April 1957	489	1874	3.8	NA	NA	NA	NA	NA	NA
Second	1957	April 1957-March 1962	494	1518	3.1	45	27	60.0	1473	467	31.7
Third	1962	Apr 1962- Mar 1967	494	1985	4.0	70	35	50	1915	459	24
Fourth	1967	04/03/1967-27/12/1970	520	2369	4.6	67	30	44.8	2302	490	21.3
Fifth	1971	15/03/1971-18/01/1977	520	2784	5.4	86	21	24.4	2698	499	18.5
Sixth	1977	Mar 1977- Aug 1979	542	2439	4.5	70	19	27.1	2369	523	22.1
Seventh	1980	18/01/1980-31/12/1984	542	4620	8.5	142	28	19.7	4478	514	11.5
Eighth	1984	31/12/1984-27/11/1989	542	5574	10.3	164	42	25.6	5406	500	9.2
Ninth	1989	19/12/1989 -9/7/1991	529	6160	11.6	198	27	13.6	5962	502	8.4
Tenth	1991	20/06/1991-10/05/1996	521	8699	16.7	325	37	11.4	8374	484	5.8
Eleventh	1996	15/05/1996-04/12/1997	543	13952	25.7	599	40	6.7	13353	503	3.8
Twelfth	1998	10/03/1998-26/04/1999	543	4750	8.7	274	43	15.7	4476	500	11.2
Thirteenth#	1999	10/10/1999-06/02/2004	543	5155	9.5	296	52	17.6	4859	494	10.2
Fourteenth	2004	17/05/2004-18/05/2009	543	5435	10.0	355	45	12.7	5080	498	9.8
Fifteenth	2009	18/05/2009-18/05/2014	543	8070	14.9	556	59	10.6	7514	484	6.4
Sixteenth	2014	May, 2014 onward	543	8251	15.2	*	62	*	*	481	*

Source: Election Commission of India, New Delhi & Lok Sabha

Notes: Total number of contestants include the number of candidates elected unopposed, if any.

Figures include Lok Sabha bye-elections up to December, 2003.

* Sex-wise break up of candidates are not available

5.4 : State-wise Turnout of Women Voters for General Election - 2014

State	Women Electors	Women Voters	Women Turnout	Total Electors	Total Voters	Total Turnout
Andaman & Nicobar	1,26,578	89,150	70%	2,69,360	1,90,328	71%
Andhra Pradesh	322,67,820	240,05,632	74%	649,38,750	483,58,545	74%
Arunachal Pradesh	3,79,760	3,07,665	81%	7,59,387	5,96,956	79%
Assam	90,98,065	72,09,120	79%	188,85,274	150,85,883	80%
Bihar	296,68,858	171,06,136	58%	637,61,796	358,85,366	56%
Chandigarh	2,81,593	2,08,499	74%	6,15,214	4,53,455	74%
Chattisgarh	87,07,266	59,34,886	68%	176,23,049	122,55,579	70%
Dadra & Nagar Haveli	90,402	77,486	86%	1,96,617	1,65,286	84%
Daman & Diu	54,816	44,855	82%	1,11,827	87,233	78%
Goa	5,32,469	4,21,234	79%	10,60,777	8,17,000	77%
Gujarat	193,74,012	115,64,888	60%	406,03,104	258,24,003	64%
Haryana	73,81,137	51,43,566	70%	160,97,749	114,95,150	71%
Himachal Pradesh	23,35,641	15,28,869	65%	48,10,071	30,98,501	64%
Jammu & Kashmir	34,00,142	16,39,279	48%	72,02,163	35,66,863	50%
Jharkhand	96,41,594	61,22,464	64%	203,26,743	129,82,940	64%
Karnataka	226,25,886	148,73,056	66%	462,12,109	310,38,888	67%
Kerala	125,92,391	92,97,708	74%	243,26,649	179,75,893	74%
Lakshadweep	24,489	21,654	88%	49,922	43,239	87%
Madhya Pradesh	228,08,210	129,05,240	57%	481,18,040	296,39,796	62%
Maharashtra	379,74,127	220,04,266	58%	807,17,283	487,18,844	60%
Manipur	9,02,894	7,27,210	81%	17,74,325	14,12,637	80%
Meghalaya	7,89,602	5,53,284	70%	15,67,241	10,78,058	69%
Mizoram	3,55,951	2,17,034	61%	7,02,170	4,33,201	62%
Nagaland	5,82,458	5,09,585	87%	11,82,948	10,38,910	88%
Delhi	56,60,138	36,18,244	64%	127,11,236	82,71,766	65%
Odissa	140,01,732	104,99,752	75%	291,96,041	215,32,275	74%
Puducherry	4,69,309	3,88,657	83%	9,01,357	7,40,017	82%
Punjab	92,80,892	65,82,507	71%	196,08,008	138,45,132	71%
Rajasthan	203,31,124	124,82,068	61%	429,69,447	271,10,044	63%
Sikkim	1,79,725	1,50,745	84%	3,70,611	3,08,967	83%
Tamil Nadu	275,42,720	203,70,491	74%	551,14,505	406,20,440	74%
Tripura	11,71,244	9,88,137	84%	23,88,819	20,23,859	85%
Uttar Pradesh	628,94,376	361,12,683	57%	1389,65,820	810,92,302	58%
Uttarakhand	33,78,841	21,23,123	63%	71,29,939	43,91,890	62%
West Bengal	301,43,679	247,35,849	82%	628,33,128	516,22,555	82%
India:	3970,49,941	2605,65,022	66%	8341,01,479	5538,01,801	66%

Source: Election Commission of India - General Elections, 2014 (16th Lok Sabha).

5.5 : State-wise Women participation in 16th Lok Sabha

Name of the State/UTs	Women MPs	Total Seats	%age	First Time Elected		
				Women	Total	% age
Andhra Pradesh	2	25	8%	2	18	11%
Assam	2	14	14%	1	8	13%
Bihar	3	40	8%	1	17	6%
Chandigarh	1	1	100%	1	1	100%
Chhatisgarh	1	11	9%	0	6	0%
Delhi	1	7	14%	1	7	14%
Goa		2	0%	0	1	0%
Gujarat	4	26	15%	2	15	13%
Haryana		10	0%	0	7	0%
Himachal Pradesh		4	0%	0	1	0%
Jammu & Kashmir	1	6	17%	0	4	0%
Jharkhand		14	0%	0	6	0%
Karnataka	1	28	4%	1	11	9%
Kerala	1	20	5%	1	4	25%
Lakshadweep		1	0%	0	1	0%
Madhya Pradesh	5	29	17%	2	14	14%
Maharashtra	5	48	10%	3	29	10%
Nagaland		1	0%	0	1	0%
Odisha	2	21	10%	2	12	17%
Pudducherry		1	0%	0	1	0%
Punjab	1	13	8%	0	6	0%
Rajasthan	1	25	4%	1	18	6%
Tamil Nadu	4	39	10%	4	35	11%
Telangana	1	17	6%	1	10	10%
Tripura		2	0%	0	2	0%
Uttar Pradesh	13	80	16%	9	54	17%
Uttarakhand	1	5	20%	0	3	0%
West Bengal	12	42	29%	8	23	35%

5.6 : Different Age Groups of Members of Parliament

Age Group	Women MPs	First Time
25-30	5	12
31-35	7	17
36-40	8	27
41-45	10	41
46-50	10	49
51-55	7	46
56-60	2	53
61-65	6	40
66-70	4	15
71-75	3	12
76-80	0	3

Source: Lok Sabha Secretariat
As on 1st August 2014

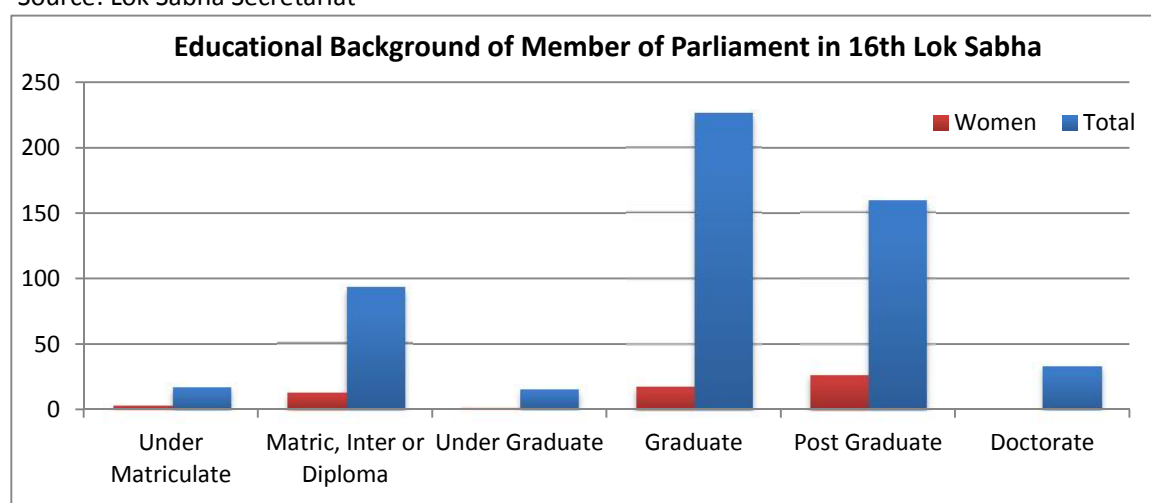
5.7 : Occupational & Educational Background of Member of 16th Parliament

As on 1st August 2014

Occupation	Women MPs		Total MPs		% Women to Total
	Number	%	Number	%	
Agriculturist/Farmers	11	18%	166	31%	7%
Social and Political Worker	21	34%	133	24%	16%
Businessperson, Trader, Transporter	6	10%	79	15%	8%
Advocate	5	8%	54	10%	9%
Medical Practitioner	6	10%	26	5%	23%
Artist, Film Artist	6	10%	17	3%	35%
Professor, Educationist, Teacher, Teacher (Retd.)	5	8%	26	5%	19%
Industrialist, Builder			10	2%	
Journalist, Writer			7	1%	
Civil, Police, Military Services, Diplomat			7	1%	
Religious Missionary, Social Reformer			2	0%	
Sportsperson, Cricketer			2	0%	
Strategy Consultant, Consultant			5	1%	
Engineer, Chartered Accountant			5	1%	
Others including Housewife, retired Govt. Empl.	2	3%	4	1%	50%
Total	62		543		11%

Educational Qualification	Women MPs		Total MPs		% Women
	Number	%	Number	%	
Under Matriculate/Certified Courses/others	3	5%	17	3%	18%
Matric, Inter/Higher Secondary, Diploma Holders	13	21%	92	17%	14%
Under Graduate	1	2%	15	3%	7%
Graduate including those with equivalent technical/professional qualification	18	29%	226	42%	8%
Post Graduate including those with equivalent technical/professional qualification	27	44%	160	29%	17%
Doctorate		0%	33	6%	0%
Total	62		543		11%

Source: Lok Sabha Secretariat



5.8 : Participation of women in State Assemblies

(As on 1st August, 2014)

State	Assembly						Council			
	Year of Constitution of the State/Assembly	Term/ Since	Year of Assembly election	Male	Female	% Women	Male	Female	% Women	Total
Andhra Pradesh *	1956 2014	14/ 9.6.14 01/ 2.6.14	2014	159 111	16 8	8%	38 36	4 0	5%	42 36
Arunachal Pradesh	1987/90	8/ 1.11.11	2009	58	2	3%				
Assam	1937/1951	13	2011	111	15	12%				
Bihar	1937/1951	15	2010	207	36	15%	70	3	4%	75#
Chhattisgarh	2000/2003	4	2013	80	10	11%				
Delhi	1992/1993	5	2013	67	3	4%				
Goa	1987/1967	6	2012	39	1	3%				
Gujarat	1960/1962	12	2012	170	12	7%				
Haryana	1966/1967	12	2009	81	9	10%				
Himachal Pradesh	1971/1951	12	2012	65	3	4%				
Jammu and Kashmir ^	1934/1962	9	2008	84	3	3%	32	2	6%	34
Jharkhand	2000/2005	3	2009	73	8	10%				
Karnataka	1956/1957	13	2013	222	3	1%	71	4	5%	75
Kerala	1957	14	2011	133	7	5%				
Madhya Pradesh	1956	14	2013	199	31	13%				
Maharashtra	1960/1962	11	2009	277	11	4%	74	4	5%	78
Manipur	1972/1967	11	2012	57	3	5%				
Meghalaya	1972	10	2013	56	4	7%				
Mizoram	1987/1972	11	2013	40	0	0%				
Nagaland	1963/1964	13	2013	60	0	0%				
Orissa	1937	15	2014	140	7	5%				
Punjab	1937	14	2012	103	14	12%				
Puducherry	1963	12	2011	30	0	0%				
Rajasthan	1956	14	2013	172	28	14%				
Sikkim	1975	8	2014	28	4	13%				
Tamil Nadu	1937	11	2011	217	17	7%				
Tripura	1972	11	2013	55	5	8%				
Uttar Pradesh	1937	16	2012	367	36	9%	108		0%	108
Uttarakhand	2000	3	2012	65	5	7%				
West Bengal	1937	15	2011	260	34	12%				
Total				3516	311	8%	355	13	4%	368

* Undivided State ^ 6 Year Term # In Bihar 2 MLC seats are vacant

Source : State Assembly websites

5.9 : State-wise Elected SC, ST and Women Representatives in Panchayats

As on 1 March 2013

States	SC	ST	Women	Total	% Women
Andhra Pradesh	46,755	21,078	85,154	2,54,487	33.5%
Arunachal Pradesh	NA	9,356	3,889	9,356	41.6%
Assam	1,344	886	9,903	26,844	36.9%
Bihar	22,201	1,053	68,065	1,36,130	50.0%
Chhattisgarh	19,753	63,864	86,538	1,58,776	54.5%
Goa	NA	92	504	1,559	32.3%
Gujarat	8,340	23,719	39,206	1,18,751	33.0%
Haryana	14,684	NA	24,876	68,152	36.5%
Himachal Pradesh	7,467	1,215	13,947	27,832	50.1%
Jammu & Kashmir	NA	NA	NA	NA	
Jharkhand	5,870	18,136	31,157	53,207	58.6%
Karnataka	17,723	10,275	41,577	95,307	43.6%
Kerala	867	120	9,907	19,107	51.9%
Madhya Pradesh	59,537	1,07,167	1,98,459	3,93,209	50.5%
Maharashtra	22,175	30,211	1,01,466	2,03,203	49.9%
Manipur	21	38	836	1,723	48.5%
Odisha	16,390	22,240	NA	1,00,863	
Punjab	26,937	NA	29,389	84,138	34.9%
Rajasthan	18,807	13,777	54,673	1,09,345	50.0%
Sikkim	77	418	NA	1,099	
Tamil Nadu	28,655	1,194	41,790	1,19,399	35.0%
Tripura	1,508	309	2,044	5,676	36.0%
Uttar Pradesh	1,85,159	NA	3,09,511	7,73,980	40.0%
Uttarakhand	12,230	2,067	34,494	61,452	56.1%
West Bengal	17,605	4,168	19,762	51,423	38.4%
All India	5,68,181	3,42,157	13,64,154	29,21,381	46.7%

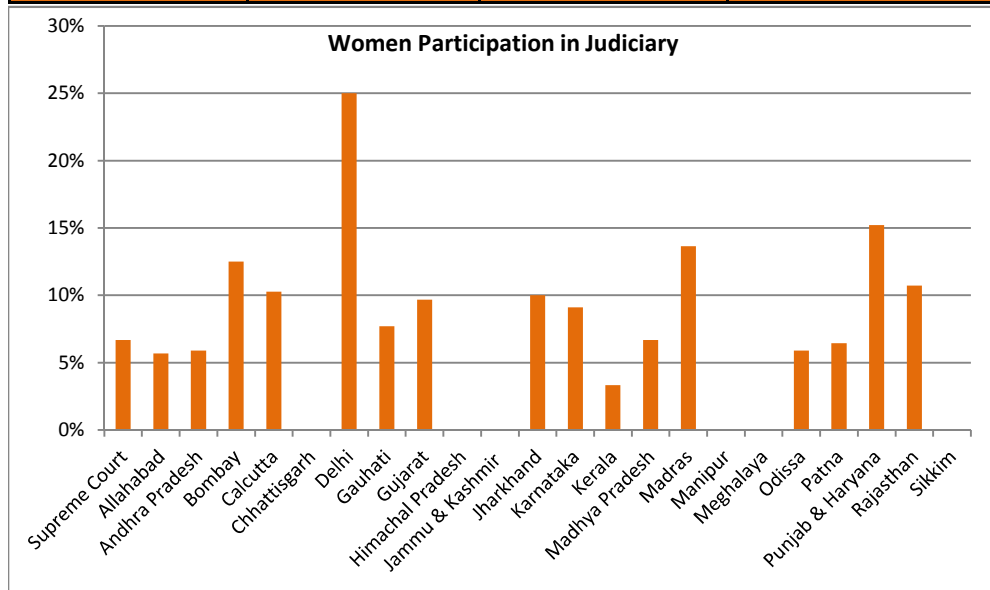
Notes: SC: Scheduled Caste; ST: Scheduled Tribe; NA: not available; All-India includes figures for UTs.

Sources: *Strengthening of Panchayats in India: Comparing Devolution across States, Empirical Assessment: 2012–13*, Indian Institute of Public Administration and Ministry of Panchayati Raj website (http://www.iipa.org.in/upload/Panchayat_devolution_Index_Report_2012-13.pdf, accessed on 8 September 2013; *Devolution to Panchayats in India: Ranking Functional Environment at Sub-National Level [2012]*, Ministry of Panchayati Raj and Indian Institute of Public Administration, New Delhi).

5.10 : Women Judges in Supreme Court/High Courts

As on 01.04.2014

Name of the Court	Female	Male	% Female
Supreme Court	2	28	7%
High Courts			
Allahabad	5	83	6%
Andhra Pradesh	2	32	6%
Bombay	8	56	13%
Calcutta	4	35	10%
Chhattisgarh	0	12	0%
Delhi	9	27	25%
Gauhati	1	12	8%
Gujarat	3	28	10%
Himachal Pradesh	0	6	0%
Jammu & Kashmir	0	10	0%
Jharkhand	1	9	10%
Karnataka	3	30	9%
Kerala	1	29	3%
Madhya Pradesh	2	28	7%
Madras	6	38	14%
Manipur	0	2	0%
Meghalaya	0	3	0%
Odissa	1	16	6%
Patna	2	29	6%
Punjab & Haryana	7	39	15%
Rajasthan	3	25	11%
Sikkim	0	2	0%
Total	58	551	10%



5.11 : Women in All India and Central Group A Services

Service	Year	Total			Scheduled Castes			Scheduled Tribes			Classes			%
		Female	Male	Total	Female	Male	Total	Female	Male	Total	Female	Male	Total	Female
Indian Administrative Service	2012	641	3891	4532	72	488	560	47	292	339	56	403	459	14%
Indian Audit & Accounts Service	2012	160	506	666	14	92	106	3	43	46	10	43	53	24%
Indian Customs & Central Excise Service		Information not received			Information not received			Information not received			Information not received			-
Indian Economic Service	2014	139	320	459	12	79	91	9	32		13	46	59	30%
Indian Foreign Service	2014	149	628	777	15	99	114	13	43	56	17	91	108	19%
Indian Forest Service	2010	21	53	74	3	9	205	2	5	7	11	17	167	28%
Indian Information Service	2013	89	317	406	8	49	57	5	25	63	7	16	23	22%
Indian Police Service		Information not received			Information not received			Information not received			Information not received			-
Indian Postal Service	2014	93	336	429	8	42	50	3	26	29	NA	NA	NA	22%
Indian Revenue Service		Information not received			Information not received			Information not received			Information not received			-
Indian Statistical Service	2012	115	643	758	10	109		4	37	41	11	67	78	15%
Indian Trade Service	2014	16	120	136	4	12	16	1	11	12	0	11	11	12%
Central Secretariat Service *		Information not received			Information not received			Information not received			Information not received			-

Source: (1) Department of Personnel & Training, Ministry of Personnel, Public Grievances and Pensions

(2) Department of Revenue, Ministry of Finance

(3) Ministry of Information & Broadcasting

(4) Department of Economic Affairs, Ministry of Finance

(5) Ministry of External Affairs

(6) Ministry of Statistics & Programme Implementation

(7) Ministry of Home Affairs

(8) Department of Posts, Ministry of Communication

(9) Ministry of Environment & Forests and

(10) Office of the Comptroller and Auditor General of India

* Information pertains to Group 'A' Officers which includes Under Secretary, Deputy Secretary, Director & Joint Secretary (in-situ)

NA: Not Available.